

# transport impact assessment;

Nepean Hospital CAMHS Facility

For Health Infrastructure 1 June 2023 parking; traffic; civil design; wayfinding; ptc.

# **Document Control**

Nepean Hospital

lssue	Date	Issue Details	Author	Reviewed	For the attention of
1	10.8.2020	Draft – Concept	AP/KW	АМ	Ares Liu, CBRE
2	25.02.2021	Draft – Schematic	AP/KW	DB	Charles Foley, CBRE
3	04.04.2022	Includes TAM	AM		Adrian Thompson, CBRE
4	17.05.2022	Includes CTMP	AM		Adrian Thompson, CBRE
5	9.03.2023	Updated Parking Commentary	АМ	АМ	Adrian Thompson, Turner & Townsend
6	23.05.23	TAM removed	AM	AM	Adam Mardini

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### Response to Council letter dated 2<sup>nd</sup> March 2021

Comment	Response and Report Reference
The proposal represents an increase in gross floor area and additional or expanded services within the hospital that may require a proportionate increase in onsite car parking.	The floor area is not a reliable reference with regard to hospital parking demand, with the staff population, number of beds and the provided health services resulting in a more accurate basis. In this regard, the staff population will decrease as a result of this proposal according to the current services plan for the hospital, thereby parking demand will reduce accordingly. Refer to section 5 where we present both the parking demand and provision outcomes to conclude a net reduction in demand.
There is already a numerical deficiency in on-site car parking resulting from recent state significant development approvals for the redevelopment of the Nepean Hospital campus. It will need to be demonstrated that the proposed development works will not further increase patronage and parking demands if there is no additional car parking proposed.	Section 5 presents the parking assessment that underpins this application, which is presented in the context of the overall campus parking supply. In specific regard for the CAMHS project, the clinical services plan proposes a reduction in staff through the removal of the existing buildings within the site, which reduces the parking demand more than the impacts on the parking provision, resulting in a net positive parking provision to demand ratio (i.e. a reduction in the use of on-street parking).
A review of the plans suggest reconfiguration of some car parking however there doesn't appear to be a specific increase in parking to cater for the increased gross floor area associated with the proposed development.	As above, the project does involve some parking reconfiguration including the relocation of the fleet parking to the West Block car park, however the parking demand reduces by more than the reduction in parking (refer Section 5). The parking demand associated with the proposed staffing with CAMHS is presented as this provides a more accurate assessment that the gross floor area.
It is therefore requested that a traffic and parking assessment report be prepared and submitted to Council for review that addresses the traffic and parking demands of the existing / approved hospital campus with analysis to confirm what impacts the proposed works will have on parking availability. The report should ensure or demonstrate that further overflow parking is projected to occur in the local road network as a consequence of this development.	This report has been prepared with reference to the overall campus parking study that established the parking demand and travel mode characteristics of the hospital. By applying the results of that study to the existing buildings to be removed from the subject site, and the proposed uses, it is demonstrated that the project in combination with the reduction in staff demand will improve the parking supply situation (Section 5).

The traffic assessment component has confirmed that the project will involve an overall decrease in the traffic activity associated with the campus, but particularly on
Derby Street through the removal of the fleet car park
from the site (Section 4).

# 1 Introduction

**ptc.** has been engaged by Health Infrastructure (HI) to provide traffic advice in relation to the design development of a new Child and Adolescent Mental Health Service (CAMHS) unit at Nepean Hospital, which will replace three existing buildings (Nepean 1, Nepean 2 and the Sexual Health.

It is understood that the State Wide Mental Health Infrastructure Program requires a net addition of 10 beds to the existing beds available at the Nepean Hospital campus. As such, a new CAMHS unit is proposed in the south-eastern corner of the Nepean Hospital campus to supplement the existing facilities.



The location of the CAMHS site is indicated in Figure 1.

Figure 1 - Proposed Location

It should be noted that the assessment presented in this report is separate to, but has regard for, the Stage 1 and Stage 2 projects with regard to traffic movements and the overall campus parking provisions.

# 2 Background

### 2.1 Site Context

There are currently five buildings within the proposed site location, comprising Nepean 1, Nepean 2, NBMLHD Executive, Sexual Health and Court Building.

There are two car parks for fleet and staff parking maintained and operated by Wilson Parking, controlled by secure boom gates having access from Derby Street (see Figure 2).



PROPOSED SITE
VEHICLE ENTRY
MAIN PEDESTRIAN ENTRY

Figure 2 - Existing Site Plan (Source: STH – Existing Site Investigations)

#### 2.1.1 Existing Surrounding Land Use

In the context of the surrounding land use, the Hospital campus is classified as an Infrastructure Zone (SP2) and is surrounded by a variety of different land uses as shown in Figure 3:

- The west of the hospital is characterised by Medium (R3) and High (R4) Density Residential housings;
- Immediately to the east and south of the hospital is a Mixed Use (B4) area, followed by Medium (R3) and High (R4) Density Residential housings and the Chapman Gardens Oval, zoned as Public Recreation (R1);

• To the north-east of the Hospital lies a General Industrial (IN1) area, accommodating railway tracks, the Kingswood Railway station and several automotive outlets along the Great Western Highway. Behind these is the Kingswood Cemetery, zoned as Special Activities (SP1).



Figure 3 - Surrounding Land Use (Source: NSW Planning Portal)

### 2.2 Development Proposal

The proposal is for the development of a new CAMHS unit and will comprise one building in lieu of the existing Nepean 1, Nepean 2 and Sexual Health buildings.

The main pedestrian entry is proposed on the northern frontage of the CAMHS building and an additional pedestrian link is proposed to the west, providing a connection to the existing Adult Mental Health building.

A pedestrian entrance will also be provided in the south-eastern corner of the CAMHS unit, with public parking in the adjacent multideck car park. The CAMHS project will also likely involve integration and amendment of the existing Secure Port to improve the connection with the Adult Mental Health unit.

The arrangement of the proposal will involve a new driveway to provide for entry movements to the CAMHS building/parking spaces. This does not impact the on-street parking provision as the frontage is current subject to a No Stopping control.

# **3 Existing Conditions**

### 3.1 Road hierarchy

The Hospital is served by a regional and local road network providing ready access to the City Centre and the surrounding region, while the Great Western Highway and Parker Street provide the primary connection to the Sydney CBD. The road network shown in Figure 4 is also comprised of State and Regional roads, as well as local roads providing access to the surrounding land uses.

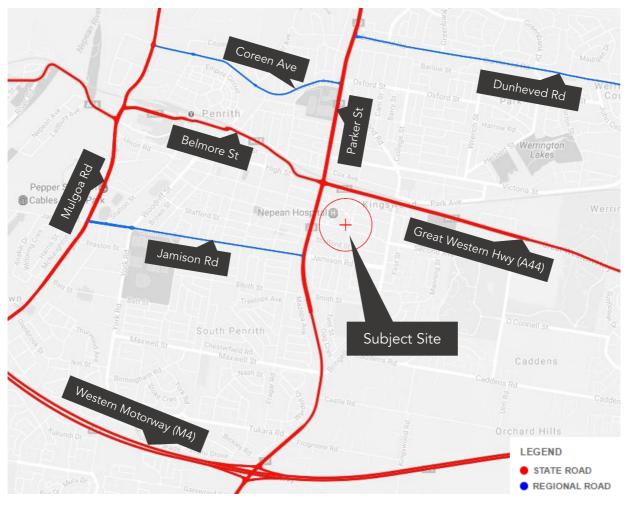


Figure 4 - Road Hierarchy (Source: RMS Road Hierarchy Review)

The NSW administrative road hierarchy comprises the following road classifications, which align with the generic road hierarchy as follows:

State Roads: Freeways and Primary Arterials (RMS Managed)

Regional Roads: Secondary or sub arterials (Council Managed, partly funded by the State)

Local Roads: Collector and local access roads (Council Managed)

A summary of the characteristics of the roads on the network surrounding the site is provided in Table 1.

#### Table 1 - Existing road network – Great Western Highway

Great Western High	way
<b>Road Classification</b>	State Road
Alignment	East – West
Number of Lanes	3 lanes in each direction
Carriageway Type	Divided
Carriageway Width	22.5 metres
Speed Limit	60kph
Parking Controls	Unrestricted parking on the north side of carriageway and partially unrestricted and partially 'No Stopping' on the south side of carriageway
Forms Site Frontage	Νο

Figure 5 - Streetview of Great Western Highway, Eastbound (Source: Google)

#### Table 2 - Existing road network – Parker Street

Parker Street	
<b>Road Classification</b>	State Road
Alignment	North – South
Number of Lanes	3 lanes in each direction
Carriageway Type	Divided
Carriageway Width	22.5 metres
Speed Limit	70kph
Parking Controls	Unrestricted on east side of carriageway and partially unrestricted and partially 'No Stopping' on the west side of carriageway
Forms Site	Νο
Frontage	
	A State of the second sec

Figure 6 - Streetview of Parker Street, Northbound (Source: Google)

Table 3 - Existing road network – Derby Street

Talavera road	
Road Classification	Local Road
Alignment	East - West
Number of Lanes	1 lane in each direction with parking lane on either side of the
Number of Lanes	carriageway
Carriageway Type	Undivided
Carriageway Width	Approximately 12m
Speed Limit	50 km/h
Parking Controls	4P on south side of carriageway and 2P on north side of
i anning controlo	carriageway
Forms Site Frontage	Yes

Figure 7 - Derby Street, westbound (Source: Google maps)

Table 4 - Existing road network - Somerset Street

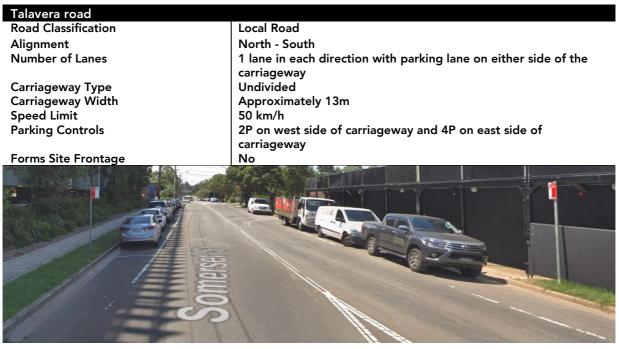


Figure 8 - Somerset Street, westbound (Source: Google maps)

### 3.2 Public Transport

The locality has been assessed in the context of available public transport that may be utilised by staff and visitors. When defining accessibility, the NSW Guidelines to Walking & Cycling (2004) suggests that 400-800m is a comfortable walking distance. The 400m and 800m catchments are shown in Figure 9.



Figure 9 - Public Transport Map

#### 3.2.1 Bus Facilities

The Hospital is relatively well serviced by bus, with a number of routes and regular services (every 30 mins on weekdays), and therefore provides an alternative mode share option for hospital staff and visitors, subject to the availability of convenient bus stops close to their home location. The Hospital Precinct is serviced by the bus routes presented in Table 5.

Route No.	Coverage	Frequency
774	Mount Druitt to Penrith	Weekdays: Services every 30 minutes, between 6:25am and 11:36pm Weekends: Services every 1 hour, between 7:33am and 10:20pm
775	Mount Druitt to Penrith	Weekdays: Services every 30 minutes, between 5:21am and 10:56pm Weekends: Services every 1 hour, between 7:33am and 10:20pm
776	Mount Druitt to Penrith	Weekdays: Services every 30 minutes, between 5:36am and 10:20pm Weekends: Services every 1 hour, between 8:14am and 11:03pm
789	Luddenham to Penrith	Weekdays: 2 services every weekday, at 7:54am and 4:30pm Weekends: No services

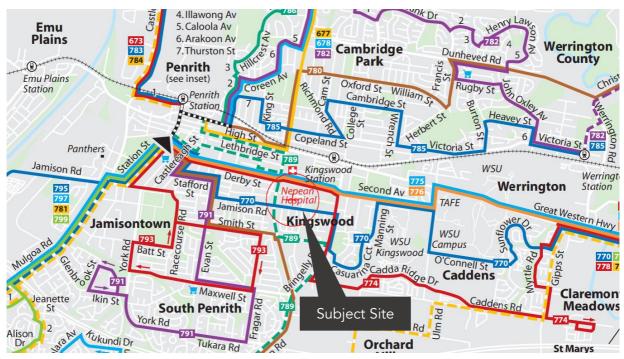


Figure 10 - Bus Operator Map for Outer-western Sydney Services (Source: Transport for New South Wales Bus Operator Maps)

#### 3.2.2 Train Facilities

The closest station, Kingswood Railway Station, is located approximately 800m (walking distance) from CAMHS, which is considered to be within the reasonable walking distance.

The station is on the T1 Western Line, from Emu Plains and Richmond to the City. Services operate every 5 – 15 minutes during peak hours, with services operating from 3.16am to 11.36pm.

The distance from CAMHS, the availability of taxi links as well as the relative frequency of services could make heavy rail a reasonably attractive mode share option for hospital staff and visitors, subject to the availability of a convenient railway station close to their home location.

## 3.3 Active Transport

In addition to public transport, the locality has also been assessed for its active transport potential.

#### 3.3.1 Pedestrian Facilities

The pedestrian infrastructure is well developed in the vicinity of the site, with footpaths on both sides of the surrounding roads, signalised pedestrian crossings, zebra crossings, appropriate signage and markings. In addition to this, the topography of the area is relatively flat. However, as with cycling, walking is only likely to be an attractive option for staff who live relatively close to the site.

#### 3.3.2 Cycling Facilities

It is noted that the cycling infrastructure in the Penrith region is relatively underdeveloped, with no dedicated bicycle paths in the vicinity of the Hospital. However, the surrounding road network makes cycling a viable method of travel. As shown in Figure 11, there are a number of surrounding roads which are considered "low difficulty".

Despite the relatively level topography surrounding the site, cycling is only likely to be an attractive mode share for staff that live within a relatively close distance.

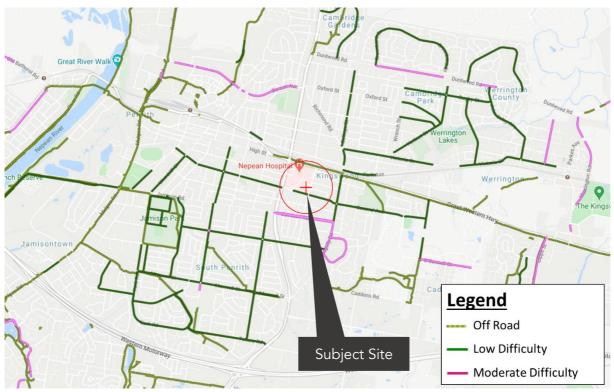


Figure 11 - Cycleway Network (source: https://www.rms.nsw.gov.au/maps/cycleway\_finder)

# 4 Traffic Activity

### 4.1 Traffic Assumptions

The following information has been provided by Nepean Blue Mountains Local Health District:

- It is anticipated that approximately 30-40 visitors will visit the CAMHS unit per day
- There will be a number of staff on duty on site, namely, nursing, allied health, medical, managers, peer workers, admin, teachers and support workers. The number of staff on duty is summarised as following:
  - There will be 29 staff on duty during the day shift
  - There will be 10 staff on duty during the afternoon shift
  - There will be 5 staff on duty during the night shift
- Outside of staff and visitors, there is a potential for the following to visit the site:
  - Police/Ambulance/PTS drop offs
  - Carers
  - Community CYMHS staff
  - Education staff
  - People coming for network meetings
  - Legal representatives
  - Researchers and research participants
- The largest vehicle to access the site will be a fire truck or COS delivery truck.

The development of CAMHS will involve the decommissioning and demolishing of the existing services on within the Nepean 1, Nepean 2 and Sexual Health buildings. It is assumed that all the existing services that are provided within Nepean 1 and Nepean 2 will be moved off the hospital campus and hence reduce the traffic and parking demand of the site.

### 4.2 Traffic Generation

The traffic generated by the site is assessed based on the staff population. Others who visit the site will typically arrive and depart outside of the AM and PM peak periods and will therefore not impact the road network during these peak times. Hence, the traffic generation of the site will be assessed based on the difference between the current and proposed staff populations, noting that 131 staff are proposed to be relocated to the Health Hub of which 125 will be relocated from the campus.

The decrease in the staff population, even with the addition of 44 new staff of the proposed CAMHS development, indicates that the development of the CAMHS project will have an overall decrease the traffic activity associated with the site, hence the development will improve the overall road network performance and therefore, no further traffic assessment is required.

It should be noted that this is true only because the services on the existing site are to be removed from the hospital campus. If the services that are being removed are to be brought back onto the hospital campus, a traffic assessment will need to be undertaken to ensure the traffic generated by those services are adequately absorbed into the road network.

# 5 Car Parking Supply & Demand

# 5.1 Parking Supply

The parking provision within the campus is subject to change as projects are commenced or reach completion. Each project is focused on minimising impacts on parking on a site-by-site basis, albeit the target is to maintain a provision of spaces that aligns with the changes in demand, making net improvements where possible.

In June 2022 a campus parking inventory was undertaken by **ptc.** and CBRE and recorded a total parking provision of 1,836 spaces, which excluded parking associated with Stage 1, as the contractor's compound was still in place in lieu of parking. The total spaces associated with Stage 1 were added and resulted in a total provision of 2,015 spaces following the completion of Stage 1. This satisfied a Stage 1 SSDA condition requiring the provision of 2,009 spaces. At the time of writing, this provision remains within the campus as no other parking has been displaced pending the commencement of Stage 2 (which has a minor impact on parking) and the CAMHS project.

It is important to consider the parking provision in the context of the demand (refer Section 5.2 below).

The CAMHS development will displace 46 fleet parking spaces but will include 4 new parking spaces for staff. The 46 fleet parking spaces are to be relocated to the West Block car park displacing 46 staff parking spaces (refer to the Provision Equation in Section 5.2 below).

In total, the CAMHS project and the related displacements results in the loss of 42 spaces within the campus, however this is offset by a reduction in the demand as discussed in Section 5.2 below.

# 5.2 Parking Demand

There are currently 256 staff working in the buildings that will be demolished to make way for the CAMHS development. 125 of these staff will be relocated to the Health Hub, leaving 131 staff based within the campus.

Based on a parking demand study and parking surveys (undertaken by **ptc**. for the entire Hospital campus), we estimate that the existing parking demand generated by the staff that are to be relocated is approximately 111 spaces (see Table 6 below).

Existing Parking Demand by staff that are to be relocated off campus – spaces (A*B/C)	111
People per car (C)	1.05
Percentage driving and requiring a parking space (B)	93%
Staff (A)	125

Table 6 - Existing parking demand generated by staff that are to be relocated off campus

The new staff population within the CAMHS development will be 44 and we estimate that the peak parking demand for CAMHS will be as follows:

Table 7 - Estimated CAMHS parking demand

User Group	Information from Hospital	People	Driving, require space	People per car	Cars per day		Peak Spaces Required
Staff	Peak shift (day) - 29 staff	29	93%	1.05	26	1	26
Visitors to	Between 30-40 people per day,						
inpatients	say average 35	35	71%	1.7	15	2.61	6
	Discreet drop off, police,						
ANO	ambulance etc - allow say four						4
Total spaces required (assuming all demand is met by supply i.e. unrestrained demand)						36	

#### Notes:

% driving & requiring a parking space per **ptc.** surveys at Nepean Hospital

People per car per **ptc.** surveys at Nepean Hospital

Parking space turnover per **ptc.** Nepean Hospital parking demand study

From the above analysis it can be seen that by combining the displacement of parking, and the reduction in demand for 75 staff parking spaces, there will be a net reduction in the parking demand at the Campus as a result of this development, as summarised below:

#### Demand Equation

- Existing Parking Demand by staff that are to be relocated off campus = 111 spaces
- New parking demand associated with CAMHS = 36 spaces
- Reduction in demand of 75 spaces (111 36)

#### Supply Equation

- Existing parking within the site = 46 fleet spaces
- Development proposes 4 spaces (42 spaces displaced)
- Relocation of fleet parking displaces 46 spaces in West Block car park

The overall outcome is that the project will result in the loss of 42 spaces within the campus, however, the demand for parking will reduce by 75 spaces, providing a net decrease in demand for 33 spaces across the campus, which effectively removes this number of vehicles from the surrounding off-street parking.

# 6 Site Access and Service Vehicle Arrangement

### 6.1 Site Access

Access to the subject area of the campus is provided via two driveways, both accommodating two-way traffic flow.



Figure 12 - Existing Driveway Accesses

The project will involve the retention of the existing Court Building car park access and the Fleet Car park access while the CAMHS building will require a new separated access driveway adjacent to the multi-storey car park.

The proposed driveway layout is illustrated overleaf. The following image is captured from Streetview to confirm that the driveways are located within an existing No Stopping control zone and therefore the proposal will have no impact on the provision of on-street parking spaces.



Figure 13 - Existing Site Frontage Parking Controls



DERBY STREET

Figure 14 - Proposed Driveway

### 6.2 Loading Dock Access

A loading dock will be provided in the eastern corner of the CAMHS unit. The largest vehicle required to access the loading dock will be a Small Rigid Vehicle. Access to the loading dock will be via a new access driveway on Derby Street, adjacent to the MSCP.

### 6.3 Waste Collection

Refuse collection will occur along the existing Nepean Hospital Ring Road at the northern frontage of the site as per the existing arrangements. Bins will be wheeled out to the Ring Road from the storage location by staff and returned after collection.

# 7 Construction Traffic Management

The CAMHS project will be constructed as a single contract therefore the construction activity will occur concurrently to minimise the impacts of traffic activity on Derby Street. Access to the site will be provided via a single driveway on Derby Street, adjacent to the multi-storey car park.

The project will involve the demolition of the buildings and car parking identified by the red shading in the following figure.

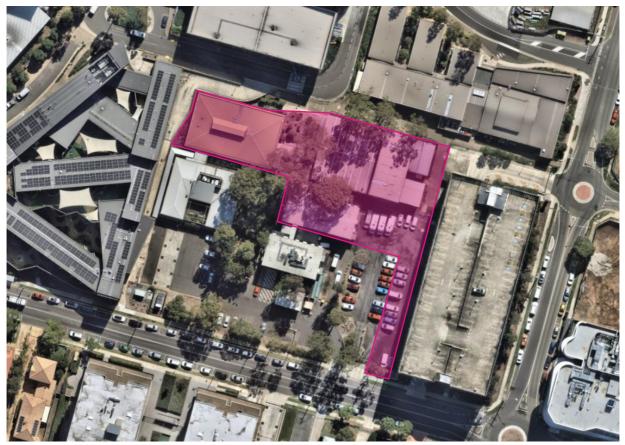


Figure 15 - CAMHS Construction Area

The project is likely to occur over a 12-month period, comprising demolition, construction of the main structures and fit out. The peak traffic activity is likely to be associated with the removal of material during the demolition stage, and concrete pours associated with the footings and structures. Following these stages, smaller and less frequent vehicles are used for the fit-out stage.

The site is well served by the arterial road network, providing proximate access to the M4 motorway to the south of Kingswood. The following truck routes have been identified as provided the most direct routes while minimising the impact on residential areas/roads.

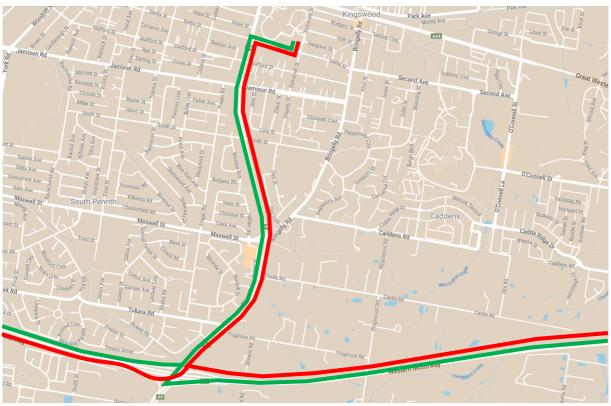


Figure 16 - Truck Routes

The proposed driveway access will be designed to accommodate the left turn movement into the site and the right turn exit movement. There is no intention for vehicle to use the roads to the west of the campus.

The movement of vehicles will be restricted to the hours of operation of the site and all standard requirements (covered loads etc.) will apply.

# 8 Conclusion

**ptc.** has been engaged by HI to provide traffic advice to support the design development of a new CAMHS unit at Nepean Hospital.

The State Wide Mental Health Infrastructure Program requires a net addition of 10 beds to the existing beds available at the Nepean Hospital campus.

The development of CAMHS will involve the decommissioning and demolishing of the existing services in the Nepean 1, Nepean 2 and Sexual Health buildings. It is assumed that all the existing services in these buildings will be moved off the hospital campus and hence reduce the traffic and parking demand of the site.

The number of staff will decrease causing the traffic generation of the site to also decrease. The development will improve the overall road network performance.

The site will have a parking demand of 36 spaces, however, it is noted that the development will cause a net decrease in staff numbers and therefore the overall parking demand throughout the campus will be lower.